

FY 2023 APPLICATION

CDFI BOND GUARANTEE PROGRAM

QUALIFIED
ISSUER
APPLICATION



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Introduction

Under the CDFI Bond Guarantee Program, an entity that wishes to be designated by the CDFI Fund as a Qualified Issuer must submit a Qualified Issuer Application.

The Applicant must provide all required information in its Qualified Issuer Application to establish that it meets all criteria for designation as a Qualified Issuer and can carry out all Qualified Issuer responsibilities and requirements. Such responsibilities and requirements include, but are not limited to, information that demonstrates that the Applicant has the appropriate expertise, capacity, and experience and is qualified to make, administer and service Bond Loans for Eligible Purposes. After receipt of a Qualified Issuer Application, the CDFI Fund may request additional, clarifying, confirming or supplemental information on the materials submitted as part of the Qualified Issuer Application. In order to be considered for the issuance of a Guarantee in fiscal year (FY) 2023, Qualified Issuer Applications must be submitted through the CDFI Fund's Award Management Information System (AMIS) by 11:59 p.m. EST on June 2, 2023. Please be aware that Information Technology (IT) support will end at 5:00 p.m. EST that day.

Please note: the Applicant must currently meet the criteria established in the regulations that govern the program, set forth at 12 C.F.R. 1808 (the Regulations) to be deemed a Qualified Issuer. Applications that are forward-looking or speculate as to the eventual acquisition of the required capabilities and criteria are unlikely to be approved.

In order to understand the CDFI Bond Guarantee Program and the roles and responsibilities of the Qualified Issuer, interested parties should review and become familiar with the Regulations. In addition, Applicants should review and become familiar with the Notice of Guarantee Availability (NOGA), published with respect to FY 2023 Qualified Issuer Applications and Guarantee Applications. The Regulations and the NOGA are found on the [CDFI Fund's website](#). Capitalized terms in the Qualified Issuer Application are defined in the Regulations.

For purposes of the Qualified Issuer Application, the term "Applicant" refers to the applicant organization as well as any Affiliates and third-party entities (i.e., the proposed Program Administrator and the proposed Servicer) that seek to participate in performing the duties of the Qualified Issuer during the term of a Bond.

Applications will be submitted via the the CDFI Fund's Awards Management Information System (AMIS). This document provides the format, document organization, naming conventions, and description of requested documentation for the Applicant to be submitted as part of the Qualified Issuer Application. The Qualified Issuer Application must follow the standardized naming convention for individual files as well as the file organization detailed below. In addition, certain information must be provided with respect to at least one Certified CDFI, which must attest that it has designated the Applicant to serve as Qualified Issuer on its behalf.

Under the Paperwork Reduction Act (44 U.S.C. chapter 35), an agency may not conduct or sponsor a collection of information, and an individual is not required to respond to a collection of information, unless it displays a valid Office of Management and Budget (OMB) control number. Pursuant to the Paperwork Reduction Act, the Qualified Issuer Application has been assigned the following control number: 1559-0044.

Application Requirements

To be deemed complete, the Qualified Issuer Application must include information for each of the sections 1 through 8 as set forth below. The Applicant must provide a narrative addressing the requirements of Sections 3 using the guidelines provided on this document, as well as additional supporting documentation as is necessary or appropriate. Please note that the requirements of the narrative portion of the application are in addition to any supporting documentation or separate requirements of the Qualified Issuer Application. Detailed instructions for uploading additional evidence or attachments for each section of the Qualified Issuer Application are described below.

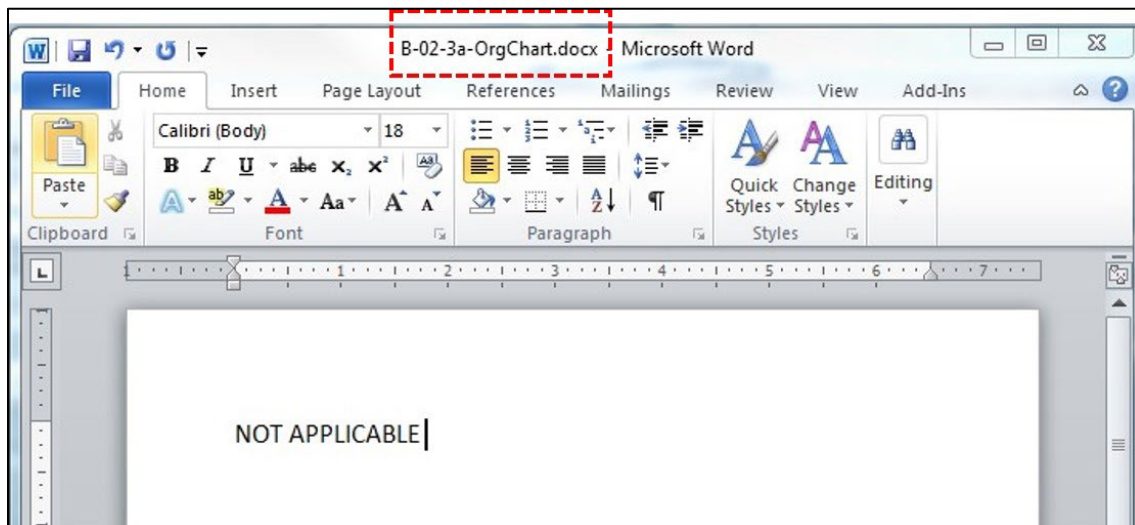
Document Format

Documentation should be submitted in Microsoft Word, unprotected Microsoft Excel, Adobe PDF, or other mediums as appropriate. Narratives must be submitted in Microsoft Word format in single-spaced, 12 point Arial or Times New Roman font. **Please follow the file naming conventions and descriptions listed in this document.**

Missing or Not Applicable Documentation

If a specific document is not applicable or otherwise not available, the Applicant must submit a placeholder file stating that the requested document is “Not Applicable,” “Not Performed,” or “None” in place of the file, as appropriate. **The Applicant must also include a brief description of why such document is not applicable, not performed, or not available.** The placeholder file must retain the naming convention of the respective file it was meant to replace. A document must be submitted for each item on the checklist. See Figure 1 for an example.

Figure 1: Sample Documentation Stating Not Applicable



Document Organization and Submission

All Qualified Issuer Applications must be submitted via the CDFI Fund's Awards Management Information System (AMIS), and all documents must be uploaded according to the file structure specified in each section. An organization applying to become a Qualified Issuer must create an

AMIS account, register, and assign at least one (1) user. As AMIS is the CDFI Fund's primary means of communication with applicants with regard to its programs, each such entity must make sure that it updates the contact information in its AMIS account before any Application is submitted. For more information on AMIS, please visit the AMIS Landing Page at <https://amis.cdfifund.gov/>. Once completed, the Applicant can login to its account and choose "Qualified Issuer Application" from the list of possible applications.

Carefully follow the instructions found on AMIS, as contained in the 'User Guide for Applications to the CDFI Bond Guarantee Program (For External Users)' published along with this Application document, and upload the application documents following the naming conventions and descriptions listed below. Applications shall be submitted via AMIS, and all documents must be uploaded according to the specified file structure.

NOTE: AMIS cannot accept files larger than 25 megabytes. If any file is larger than 25MB, please adjust the file size and upload multiple documents to fulfill the requested document requirement (multiple files may be submitted at the same time for each file requirement).

The Qualified Issuer Application process is completed by reading an Attestation and submitting an electronic "Signature Page." After submitting the Signature Page, the Applicant will not be able to make any edits to the application materials unless granted express permission and requested to do so by the CDFI Fund. Once the Signature Page has been submitted, the Applicant should print a copy of the Submission Status Page, which will include a Control Number, and retain this for its records. The Authorized Representative and/or Application Point of Contact will receive email correspondence from the system regarding the application status.

The Control Number follows the format **##-BQI-####**.

Applicants who require assistance or have any questions, should call (202)-653-0421 and select Option 5, or email BGP@cdfi.treas.gov

Qualified Issuer Application Checklist

Section	Document	Included	Format
QI-1	Checklist	<input type="checkbox"/>	PDF
QI-2	Organizational Documents <ul style="list-style-type: none"> A. SF-424 (with Certifications and Assurances) signed by Qualified Issuer applicant B. SF-424 (with Certifications and Assurances) signed by proposed Program Administrator, if third-party C. SF-424 (with Certifications and Assurances) signed by proposed Servicer, if third-party D. SF-424 (with Certifications and Assurances) signed by Certified CDFI(s), as applicable E. Notice designating Qualified Issuer signed by Certified CDFI, if applicable F. EIN/TIN letter from IRS, as applicable G. Articles of Incorporation H. By-Laws I. Licenses J. Errors and omissions insurance certificate 	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	PDF (All)
QI-3	Narrative Discussion <ul style="list-style-type: none"> A. Organization Capability – Qualified Issuer B. Organization Capability- Program Administrator C. Organization Capability- Servicer D. Strategic Alignment E. Management and Staffing F. Financial Strength 	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	Word (All)
QI-4	Organization Capability – Bond Issuance <ul style="list-style-type: none"> A. Servicer’s most recent SSAE16 or similar review B. Independent reports C. Information Technology systems documentation D. Internal controls and policies E. Credit, Underwriting, and Servicing Policies 	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	PDF (All)
QI-5	Strategic Alignment <ul style="list-style-type: none"> A. Strategic or Operational Plan B. Conflicts of Interest policies C. Ethics policies 	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	PDF (All)

Section	Document	Included	Format
QI-6	Management and Staffing		
	A. Overall Organizational Structure (Entities and Affiliates)	<input type="checkbox"/>	PDF
	B. Organizational Chart (Positions)	<input type="checkbox"/>	PDF
	C. Management or operating agreement	<input type="checkbox"/>	PDF
	D. Resumes of Key Management and Personnel	<input type="checkbox"/>	PDF
	E. Staffing Data	<input type="checkbox"/>	Excel
QI-7	Financial Strength		
	A. Identification of Appropriate Federal Banking Agency or Appropriate State Agency	<input type="checkbox"/>	Excel
	B. Three (3) year history of financing transactions	<input type="checkbox"/>	Excel
	C. Three (3) year history of earned revenues	<input type="checkbox"/>	Excel
	D. Current lenders' covenants and three (3) year history of compliance with those covenants	<input type="checkbox"/>	Excel
	E. Portfolio Quality Report	<input type="checkbox"/>	Excel
	F. Three (3) year history of Off-Balance Sheet Activities	<input type="checkbox"/>	Excel
	G. Four (4) years of audited financial statements and management letters	<input type="checkbox"/>	PDF
	H. Most recent interim financial statements	<input type="checkbox"/>	PDF
	I. Current Year's Approved Budget or Projected Budget if the Board has not yet approved it (Unregulated Institutions)	<input type="checkbox"/>	Excel
	J. Three (3) year pro-forma financial projections (Unregulated Institutions)		
QI-8	Cash Flows and Pricing Structure		
	A. Sample Bond Issue cash flow model	<input type="checkbox"/>	Excel (All)
	B. Sample Proposed Sources and Uses of Funds	<input type="checkbox"/>	
	C. Pricing Structure	<input type="checkbox"/>	

Documentation Checklist Contents

The following sections provide descriptions and naming conventions for the requested documentation for the Qualified Issuer Application. Please note that, to provide consistency among all Qualified Issuer Applications, each item has a specific naming convention that must be followed.

QI-1: Checklist

Item	Discussion	Format	Naming Convention
QI-1: Checklist	The Applicant must submit the Qualified Issuer (QI) Application Checklist as part of the application materials via AMIS. Print out the preceding two (2) pages, scan, and submit.	PDF	QI-1-Checklist

QI-2: Organizational Documents

Item	Description	Format	Naming Convention
A. QI Contact Information	<p>This may consist of only a single scanned copy of the Standard Form 424 (SF-424) with the following sections filled out:</p> <ul style="list-style-type: none"> • Applicant legal name • Employer/Taxpayer Identification Number (EIN/TIN) • Unique Entity ID (UEI) number, which is issued by Sam.gov • Mailing address, including 9-digit zip code • Contact name, email address, and telephone number • Contact position/title • Authorized Representative name, email address, and telephone number • Authorized Representative position/title • <u>Signature</u> <p>The entity must initial the Federal Assurances and Certifications for the SF-424.</p>	PDF, SF-424	QI-2A-QI SF-424
B. Program Administrator Contact Information	If the role of Program Administrator is being performed by an entity other than the applicant to be a Qualified Issuer, a	PDF, SF-424	QI-2B-PA SF-424

Item	Description	Format	Naming Convention
	SF-424 and associated documents must be provided for each entity		
C. Servicer Contact Information	If the role of Servicer is being performed by an entity other than the applicant to be a Qualified Issuer, a SF-424 and associated documents must be provided for each entity.	PDF, SF-424	QI-2C-Servicer SF-424
D. Certified CDFI Contact Information	A SF-424 and associated documents must be provided for at least one Certified CDFI that is designating the applicant to be a Qualified Issuer on its behalf, if applicable.	PDF, SF-424	QI-2D-CDFI SF-424
E. Notice Designating Qualified Issuer	A notice by at least one Certified CDFI designating the Qualified Issuer to issue Bonds on its behalf, if applicable. Note: this designation is akin to a “nomination” and is not binding.	PDF, Example Format provided by CDFI Fund	QI-2E-Designation
F. EIN/TIN	Provide a copy of the proof of EIN/TIN from the IRS.	PDF	QI-2F-IRS Letter
G. Articles of Incorporation	Provide a copy of the Qualified Issuer’s Articles of Incorporation.	PDF	QI-2G-Articles
H. By-Laws	Provide a copy of the Qualified Issuer’s by-laws.	PDF	QI-2H-ByLaws
I. Licenses	A document identifying licenses required by the Appropriate Federal Banking Agency or Appropriate State Agency that govern the Applicant, if applicable.	PDF	QI-2I-Licenses
J. Errors and omissions (E&O) insurance certificate of coverage	A document displaying the certificate of coverage for Errors and Omissions insurance.	PDF	QI-2J-Insurance

QI-3: Narrative Discussion

Item	Description	Format	Naming Convention
3A- Qualified Issuer Organizational Capacity for Bond Issuance	<p>Describe the Applicant's capabilities to serve as a Qualified Issuer and its ability to deploy bond Proceeds and Bond Loan proceeds. This description of capabilities must demonstrate that the Applicants has the appropriate expertise, capacity, and experience to originate, underwrite, service, and administer loan portfolios that serve Eligible Purposes and are targeted toward Low-Income Areas and Underserved Rural Areas.</p> <p>The character limit for this topic is 15,000 characters.</p>	Word	QI-3 Narrative
3B-Program Administrator Organizational Capacity	<p>Provide information to demonstrate the respective capability, expertise and experience of the entity serving in the role of the Program Administrator. Applicants should specifically address the proposed Program Administrator's management and organization, loan servicing, and financial capability. Applicants should also specifically address the duties of the Program Administrator as enumerated in 1808.606(b) of the Regulations.</p> <p>The character limit for this topic is 15,000 characters.</p>	Word	QI-3- Narrative
3C- Servicer Organizational Capacity	<p>Provide information to demonstrate the respective capability, expertise and experience of the entity serving in the role of the Servicer. Applicants should specifically address the proposed Servicer's management and organization, loan servicing, and financial capability. Applicants should also specifically address the duties of the Servicer as enumerated in 1808.606(c) of the Regulations.</p> <p>The character limit for this topic is 15,000 characters.</p>	Word	QI-3- Narrative

Item	Description	Format	Naming Convention
3D- Strategic Alignment Narrative	<p>Summarize the Applicant's overall strategy, experience with the CDFI Industry, and alignment with the CDFI Bond Guarantee Program's goals. How does the Bond Guarantee Program fit into the Applicant's overall strategy?</p> <p>The character limit for this topic is 12,000 characters.</p>	Word	QI-3- Narrative
3E- Management and Staffing Narrative	<p>Describe the Applicant's overall management, staffing history, and projected needs with regards to fulfilling the roles of the Qualified Issuer, Program Administrator, and Servicer functions. Provide relevant information for any third-party entities that will carry out these activities.</p> <p>The character limit for this topics is 12,000 characters.</p>	Word	QI-3- Narrative
3F- Financial Strength Narrative	<p>Provide information that demonstrates the Applicant's financial strength, stability, and capacity to fulfill the roles of the Qualified Issuer, Program Administrator, and Servicer functions. If any third-party entities will carry out these activities, please provide the relevant financial information for each organization.</p> <p>The character limit for this topics is 12,000 characters.</p>	Word	QI-3- Narrative

QI-4: Organizational Capacity for Bond Issuance

Item	Discussion	Format	Naming Convention
A. Most recent Statements on Standards for Attestation Engagements 16 (SSAE 16), and, if available, any third party rating history	A copy of the most recent Statements on Standards for Attestation Engagements 16 (SSAE 16) for the Servicer. Include, if available, any-third party rating reports relevant to servicing.	PDF	QI-4A-SSAE16

Item	Discussion	Format	Naming Convention
B. Independent Reports	If a third-party is proposed to perform the role of the Program Administrator or Servicer, provide the most independent report of the third-party organization. Each report should have a separate file.	PDF	QI-4B-Report Name where "Report Name" is the title of the report.
C. IT Environment documentation	Documentation describing the IT system environment of the Applicant, in relation to program administration, servicing, and monitoring. Include any backup or disaster plans, as well as any written documents relating to information technology policies and procedures. Include comparable documentation for third-party Servicers or Program Administrators, if any.	PDF	QI-4C-IT Environment
D. Internal Control and Policies	Documentation of internal controls as well as procedures for documenting management decisions, and retention of documents relating to loan servicing and administration. Include comparable documentation for third-party Servicers or Program Administrators, if any.	PDF	QI-4D-Controls and Documentation
E. Credit, Underwriting, and Servicing Policies	Documentation of credit, underwriting, and servicing policies and procedures. Include comparable documentation for third-party Servicers or Program Administrators, if any.	PDF	QI-4E-Policies and Procedures

QI-5: Strategic Alignment

Item	Description	Format	Naming Convention
A. Strategic or Operational Plan	Provide a copy of the Applicant's strategic, business, or operational plan.	PDF	QI-5A-Strategic Plan
B. Conflicts of Interest	A document identifying any actual or potential conflicts of interest an Applicant would have in performing as a Qualified Issuer. As applicable, include the interests of the Applicant's parent, subsidiary, and affiliate companies. The Applicant must also describe the specific steps it would take to avoid, mitigate, or neutralize any such conflicts.	PDF	QI-5B-COI
C. Ethics Policies	A document identifying the Applicant's ethics and compliance policies including any procedures, training materials, and audit practices designed to detect and prevent violations of Federal and state laws and conflicts of interest. If the Applicant has a risk or compliance officer, provide a description of the person's responsibilities and an assessment of whether the person operates independently from the Applicant's decision-makers who manage the Bond Issues.	PDF	QI-5C-Ethics

QI-6: Management and Staffing

Item	Description	Format	Naming Convention
A. Organizational Structure Guide	Provide a scanned copy of the Applicant's network of affiliates or subsidiaries which indicates the relationship between the entities (i.e., ownership, control, etc.). Include a similar file for the third-party Servicer or Program Administrator, if any.	PDF	QI-6A-Organizational Structure

Item	Description	Format	Naming Convention
B. Organizational Chart	Provide a scanned copy of the management hierarchy down to individual or manager level, as appropriate to the Applicant. Both individual names and titles should be indicated as well as any vacancies. Include the management hierarchy of third party Servicers, or Program Administrators, if any.	PDF	QI-6b-Org Chart
C. Management or Operating Agreement	If the Qualified Issuer is managed by a separate organization, a scanned copy of the signed Management Agreement should be included. If there is only a letter of intent, provide a scanned copy of the letter. If not applicable, then place "None" in place of the file name in the Table of Contents.	PDF	QI-6C-Management Agreement
D. Resumes of Key Management and Personnel	Resumes, job descriptions, and hire/ascension data down to the manager or senior level, as appropriate. Include the above for third-party Servicers and Program Administrators, if applicable.	PDF	QI-6D-Resumes
E. Staffing Data	Provide an excel table indicating key statistics for the Applicant, such as retention, average tenure, and other relevant factors. For the managers identified in the section above, indicate whether the individuals have any outside employment or serve on other board memberships. Include contingencies, key man insurance, and any succession planning data as appropriate.	Excel	QI-6E-Staffing Data

QI-7: Financial Strength

Item	Description	Format	Naming Convention
A. Appropriate Federal Banking Agency or Appropriate State Agency	List any Appropriate Federal Banking Agency or Appropriate State Agency which oversees the operations of the Applicant. Please indicate the identifying number by which the organization's call report or similar financial data can be retrieved from its regulator.	Excel	QI-7A-Regulator
B. Financing Transactions	Provide sufficient instances of transactions for the most recent three (3) years indicating whether the Applicant is a financing entity for transactions with a cumulative value of \$100 million. Include the type and dollar value of transactions.	Excel	QI-7B-Transactions
C. Earned Revenues	List the sources, dollar value, and percentage of the applicant's earned revenues for the past three (3) years.	Excel	QI-7C-Revenues
D. Lenders' Covenants Compliance Report	A listing of all financial and operating performance covenants with lenders showing an indication of actual versus prescribed levels for the past three (3) years. Any violations of covenants should be accompanied by a discussion of remediation actions and waivers if provided.	Excel	QI-7D-Covenant Compliance
E. Portfolio Quality Report	Provide summary statistics about the organization's portfolio quality for the past three (3) years. List all loans approved during this time period that have exceeded 30 days past due, are an exception to underwriting standards, or have been subject to a special servicing action. Identify any loans that have been purchased from another lender or acquired from a subsidiary during this time period.	Excel	QI-7E-Portfolio Quality
F. Off-Balance Sheet Contingencies	Provide a report for the past three (3) years showing all off-balance sheet contingencies. For current contingencies, include the amount and an estimate of the chances for the contingency resulting in a formal liability.	Excel	QI-7F-Contingencies

Item	Description	Format	Naming Convention
G. Most Recent Four (4) Years Audited Financial Statements and Management Letters	<p>The four (4) most recent financial audits should be submitted as separate files. Note, the financial statements should be prepared by an independent accounting firm and in accordance with generally accepted accounting principles. Also note that each year should be scanned separately and the notes to the audits for each year and management letters should be included. If appropriate, the statement should show consolidating schedules as an attachment or supplemental information.</p> <p>If a newer audited financial statement becomes available during the application review period, the prospective Qualified Issuer must notify the CDFI Fund in a timely manner and provide the updated information.</p> <p>Provide comparable financial statements for third-party Servicers and Program Administrators, if any.</p>	PDF	QI-7G-YYYYMMDD Audit” where the YYYY is the four-digit year of the statement, the MM is the two-digit month and the DD is the two-digit day. For example: “QI-7G-20191231 Audit”
H. Most Recent Interim Financial Statements	Provide the most recent interim financial statement, whether audited or internally prepared.	PDF	QI-7H-Interim Financial-YYYYMMDD. For example: “QI-7H-Interim Financial-20200930”

QI-7: Financial Strength (Unregulated Organizations Only)

Item	Description	Format	Naming Convention
I. Current Fiscal Year’s Approved Budget	The approved budget for the current fiscal year should be submitted. If a budget has not yet been approved by the Board of Directors, provide a comparable report indicative of the current budget under consideration.	PDF	QI-7I-Budget
J. Financial Projections	Provide three (3) years of pro-forma forward looking estimates for the Applicant’s statement of financial position (or balance sheet) and activities (or profits and losses). Indicate all major assumptions underlying the projections.	Excel	QI-7J-Projections

QI-8: Cash Flows and Pricing Structure

Item	Description	Format	Naming Convention
A. Sample Bond Issue cash flow model	<p>The Applicant should provide a working cash flow model of a sample Bond Issue if the Applicant is not submitting this Qualified Issuer Application concurrently with a Guarantee Application. If submitted concurrently with a Guarantee Application, please include a copy of the actual cash flow model.</p> <p>The cash flow model should track the flow of funds through the Qualified Issuer and Eligible CDFIs and through the term of the sample Bond Issue. The cash flow model should include disbursement and repayments for Bonds, Bond Loans, and Secondary Loans, as well as associated interest, fees, and other costs. The cash flow model should also demonstrate an understanding of the mechanics of the Relending Fund, if utilized.</p> <p>The cash flow should reflect expected upfront and ongoing costs and revenues associated with Qualified Issuer activities under the CDFI Bond Guarantee Program.</p>	Excel	QI-8A-Sample Cash Flow
B. Sample Proposed Sources and Uses of Funds	If this Qualified Issuer Application is not submitted concurrently with a Guarantee Application, the Applicant should provide a consolidated chart that details the specific uses and timing of disbursement of a sample Bond Issue.	Excel, Example Template provided by CDFI Fund	QI-8B-Sample Sources and Uses

Item	Description	Format	Naming Convention
C. Pricing Structure for Bond Issuance, Servicing, and Program Administration	<p>Provide a table describing the level of effort and pricing related to the all-in costs of submitting a Guarantee Application, Bond issuance, servicing, and program administration. The Applicant should represent the Bond Issuance Fees as a percentage (in basis points) of the aggregate principal amount of the Bond Issue and the costs for servicing and program administration in terms of basis point additions to the interest rate of a Bond Issue.</p> <p>All fees shall be paid for by Eligible CDFIs participating in the Bond Guarantee Program, and in no instance shall program participants have recourse to the CDFI Fund for any debts or liabilities arising from their participation. Although the pricing structure and fees shall be decided by negotiation between market participants, the CDFI Fund will review a potential Qualified Issuer's pricing structure for soundness with proper implementation of the CDFI Bond Guarantee Program.</p>	Excel	QI-8C-Issuance Costs