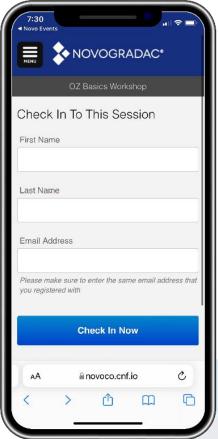
NOVOGRADAC Getting Native NMTC Deals Done

Continuing Professional Education (CPE) Credit

Use the **Novogradac Events App** to check in now if you haven't already done so.

6:11		.11 ÷ 🗖
< *	NOVOGRADAC 24th Annual New Ma Tax Credit Confer	urkets 🗘 •••
	M.	A.B
Agenda	Q&A	Attendees
Speakers	Sponsors	Continuing Education Credits
Chat	€ ♥ = () ■ = () ■ = Conference Survey	Presentation Handouts
Conference Bag	Notes	My Profile
Floor plan	Services	Search
-		-

MENU	NOVOGR	ADAC*		
Wedne	sday, April 20			
OZ Basic 9:00am - 1	:s Workshop :00pm			
OZ Beyo 2.00pm - 5	nd the Basics Worl	kshop		
Thursd	ay, April 21			
Washing 9:30am - 1	ton Report 0:46am			
Structuri 11:00am -	ng Insights 12:00pm			
Address 1:30pm - 2	ing Tax and Legal I :30pm	ssues		
Qualified	l OZ Businesses In	sight		
AА	anovoco.cn	f.io	C	
	<u>ک</u>	m	P	





NOVOGRADAC

Getting Native NMTC Deals Done

Michael Bland Travois michael@travois.com

Bob Crothers Citizen Potawatomi Community Development Corporation bcrothers@cpcdc.org

Drew Hammond U.S. Bancorp Impact Finance andrew.hammond@usbank.com

Joseph Lapilio Waianae Economic Development Council j.lapilio@thewedc.com

Nancy Pindus Urban Institute NPindus@urban.org Kevin Klingbeil Big Water Consulting kevin@bigwaterconsulting.net

Mary Miner Alaska Growth Capital mminer@alaskagrowth.com

Nicolo Pinoli Novogradac Nicolo.Pinoli@novoco.com

Karen Williams Consultant Karen@KarenMWilliams.onmicrosoft.com GETTING NATIVE NMTC DEALS DONE

www.novoco.com | www.newmarketscredits.com

The CDFI Fund's New Markets Tax Credit Program Native Initiative

Prepared By: Chloe Adler and Kevin Klingbeil, Big Water Consulting; Nancy Pindus, Urban Institute; and Karen Williams, Indigenous Development Partners



• NOVOGRADAC Getting Native NMTC Deals Done

CDFI Fund NMTC Native Initiative

- New Markets Tax Credit Program Native Initiative (NMTC Native Initiative) explores opportunities to increase Native participation in the NMTC Program and expand Native communities' access to capital via the tax incentives allocated through the NMTC Program.
- Funded by the Community Development Financial Institutions (CDFI) Fund.

The Initiative includes several components:

- An analysis of CDFI Fund data describing the participation of tribes and Native organizations in the NMTC program;
- Two technical assistance workshops informing Native organizations about the purposes and mechanics
 of the NMTC program;
- A case study report exploring past NMTC projects in Native Areas that may provide replicable models for future projects;
- A self-assessment guide to help tribal entities understand the various roles and capacities needed to participate in NMTC projects; and
- A market research report, the subject of this presentation.





Investments on American Indian, Alaska Native, and Native Hawaiian (AIANNH) lands between 2003 and 2020:

- 225 Qualified Low-Income Community Investments (QLICIs)
- Within 149 unique projects
- Involving 51 CDEs
- NMTC investments across these projects totaled \$1.8 billion (in 2021 USD)





www.novoco.com | www.newmarketscredits.com

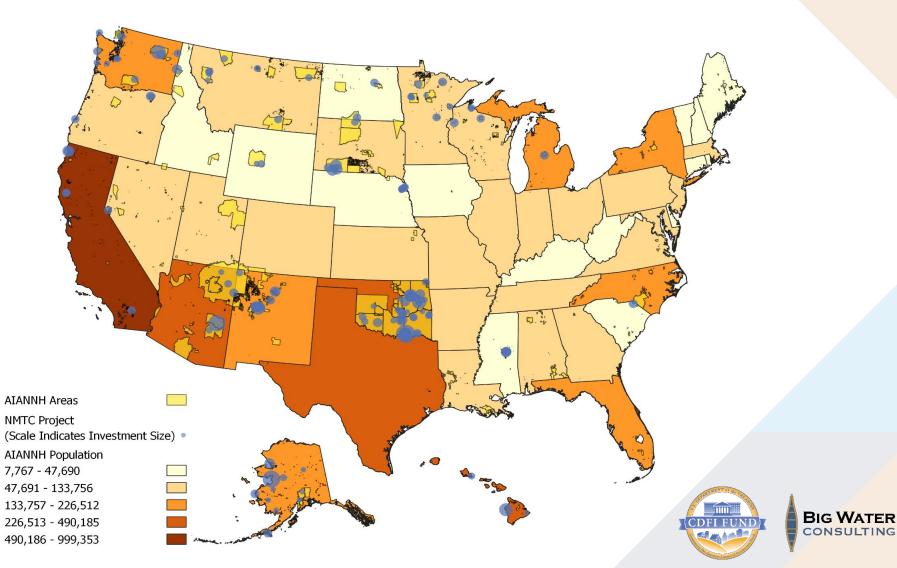
Investments on AIANNH lands between 2003 and 2020 (in 2021 USD):

- Median QLICI investment: \$6.9 million
- Median NMTC investment per project: \$10.2 million
- Median total project cost: \$12.8 million
- NMTC investments on AIANNH lands made up 2.6% of all NMTC investments
- Total project costs on AIANNH lands made up 2.4% of the total project costs for all NMTC projects



www.novoco.com | www.newmarketscredits.con

NMTC Projects, AIANNH Lands, and AIANNH Population by State



NOVOGRADAC
 Getting Native NMTC Deals Done

Qualified Active Low-Income Community Business (QALICB) types for projects on AIANNH lands between 2003 and 2020:

- For-profit: 49%
- Nonprofit: 29%
- Tribal: 15%
- Majority women-owned/controlled: 8%
- Majority racial/ethnic minority-owned/controlled: 40%
- Native owner/director: 35%



NOVOGRADAC
 Getting Native NMTC Deals Done

Purpose of Market Research Report

- Identify and review existing research and data on the unique history, challenges, industries, actors, and available funding and capital sources that shape community economic development in Native communities.
- Identify community economic development strategies that have attracted capital to Native Areas in the last 10–20 years.
- Serve as a resource to tribal and Native leaders; economic development entities operating within Native lands; government agencies and others involved in economic development promotion or regulation; and others who wish to better understand economic development in Native land.





Emergence and Current Status of Community Economic Development in Indian Country

Reemerging self-determination and renewed economic independence of tribes and Native communities since the 1970s has led many tribes to:

- expand assumption of traditional government functions, including oversight over health care, housing, roads, courts, and education;
- strengthen capacity and governance practices;
- establish economic goals and develop economic develop plans and strategies;
- create chartered development arms or entities to guide economic and enterprise development on behalf of the tribe; and
- achieve or work to achieve socio-economic parity with neighboring non-Indian communities.

The gaming and natural resources industries have allowed many tribes and Native communities to develop financial resources, business acumen, and relationships with external business partners.



Essential Components of Community Economic Development in Native communities

- Governance and legal authority
- Suitable and available land
- Skilled and ready workforce
- Business development and digital capacity
- Capital formation

Tribes and Native communities vary tremendously in terms of their governance history and structure, state or federal recognition, land ownership scale and status, and capacity to take on certain roles and authority.

Economic development for many communities on or near tribal lands is complicated by their rural location, low population density, limited educational opportunities, lower income levels, and inadequate infrastructure.



NOVOGRADAC
 Getting Native NMTC Deals Done

www.novoco.com | www.newmarketscredits.com

Native Actors Promoting Community Economic Development in Indian Country

Native actors are varied entities that include:

Tribal enterprises and Native-owned businesses	Tribal departments and chartered tribal entities	Native credit unions and banks	State-licensed Community Development Corporations (CDCs)
	CDFI Fund-certified Native Community Development Financial Institutions (CDFIs)	Community Development Entities (CDEs) that are Native-owned or – controlled	



www.novoco.com | www.newmarketscredits.com

Native Actors Promoting Community Economic Development in Indian Country

Recent growth in the scale and range of community economic development activities is largely a product of these actors capitalizing on:

- favorable federal contracting provisions;
- opportunities for partnering with Native and non-Native entities to serve regional markets;
- newly available capital; and
- an array of sector-specific grants and tax incentives targeting underserved and disadvantaged areas





Sources of Funding and Capital for Community Economic Development

- Native organizations access an **expanding array of funding sources**, including state and federal loans and grants, available private and tribal capital, and tax incentives.
- The use and combination of different funding and financing sources depends on the scale and purpose of the project, the capacity of the tribal entity to apply for funding or comply with requirements, and the entity's ability to leverage capital.
- Increasingly, many Native-owned businesses, tribal enterprises, and financial institutions work in coordination to attract new sources of capital to support ventures.
- Tribal organizations are becoming more adept at stacking multiple sources to fund projects at various cost levels.





Examples of Various Funding Sources for Native Projects

Project Example	Funding Source	Actor	Type of Project
Sky Bear Media (Olympia, WA)	SBA 7(a) Loan Guarantee Program	Native-owned small business	Purchase of real estate to house video production company
Tuba City Laundry (Tuba City, AZ)	BIA Indian Loan Guarantee and Insurance Program	Native-owned small business (loan facilitated by Native- led financial institution)	Laundry facility
Santee Sioux Tribe of Nebraska	IRS Tribal Economic Development Bonds (TED Bonds)	Tribal government	Health facility



Examples of Various Funding Sources for Native Projects

Project Example	Funding Source	Actor	Type of Project
Pine Ridge Reservation Broadband	NTIA Tribal Broadband Connectivity Program (Department of Commerce)	Oglala Sioux Tribe	Develop, expand, and operate tribal broadband services
Chippewa Cree Tribe	EDA grant (American Rescue Plan); local matching funds	Tribal government	Tribal health center on Rocky Boy's Reservation in Montana
AU-Aleutians Fiber Project	CDFI Fund New Markets Tax Credit Program	Several community development entities and GCI (telecom company)	Provide broadband in Alaska Native villages, including remote communities



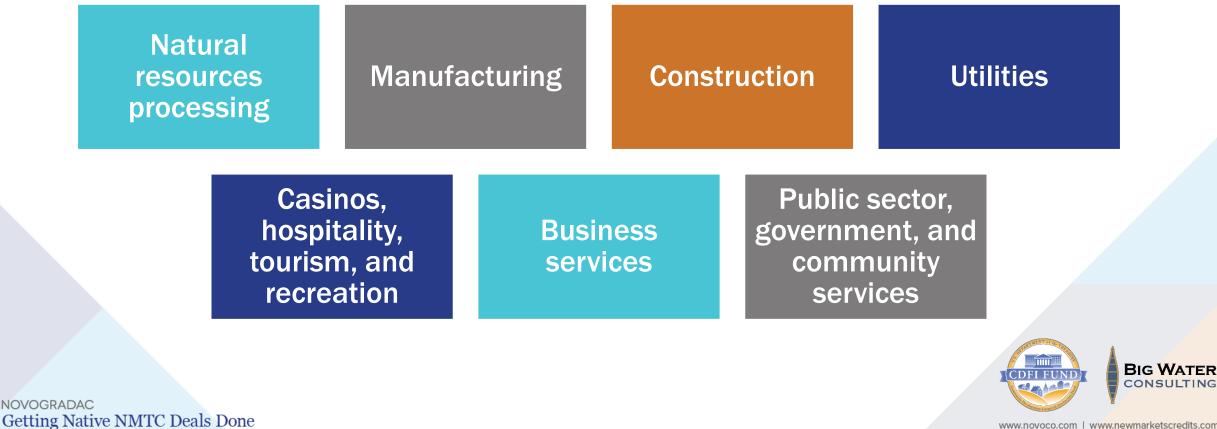
Examples of Various Funding Sources for Native Projects

Project Example	Funding Source	Actor	Type of Project
Confederated Tribes of Warm Springs Reservation of Oregon school	Low-interest loan from USDA Community Facilities Program; funding from the tribal government and Jefferson County School District	Confederated Tribes of Warm Springs Reservation of Oregon	Construct a new K-8 school complex
Nesika Illahee, Portland, OR (Siletz)	Partnership of federal, tribal, state, and local resources, including HUD IHBG funding	Confederated Tribes of Siletz Indians, with a community development organization and local nonprofits	Develop affordable housing and social services in an urban area



Sectors of Community Economic Development

Community economic development in Indian Country covers a spectrum of industry sectors:



www.novoco.com | www.newmarketscredits.com

NMTC Example: Navajo Tribal Utility Authority (NTUA)

Project context: Renovation and construction of deteriorating NTUA buildings

- Provides communication utilities to 40,000 Navajo people in New Mexico and Arizona
- Many customers pay in person due to lack of online banking and internet; renovations made offices more accessible

Using NMTC:

- QLICIs total \$9,500,000
- Couldn't get a leasehold mortgage, pledged project revenues as security
- Limited waiver of sovereign immunity



NMTC Example: West Hawaii Community Health Center

Project context: Development of three health clinics

- Provides health services to 4,300 mostly low-income Hawaiians annually
- Created 35 permanent positions

Using NMTC:

- QLICIs total \$21,807,500
- Three CDEs provided allocations
- On Hawaiian Home Lands property with unique regulations





NMTC Example: Wa She Shu Travel Plaza

Project context: Fuel station, convenience store, dining options, and overnight parking for trucks and RVs adjacent to the western Nevada-based Washoe Tribe's Wa She Shu Casino

- Created 27 new full-time jobs
- Brings in over \$1 million annually in revenue for the tribe
- Serves 1,550 tribal members annually

Using NMTC:

- QLICIs total \$10,500,000
- Combined federal and Nevada state NMTC allocations
- Collateralized leverage loan with lien against future revenues the Washoe were due from the Reserve Sharing Trust Fund, a California program that uses some of the earnings from gaming tribes to subsidize tribes not involved in the gaming industry



ROVOGRADAC Getting Native NMTC Deals Done

Best Practices Identified in Market Research

- Parallel, orchestrated efforts of multiple entities working in concert can maximize funding opportunities for small, medium, and large-scale projects in various sectors.
- Growth in regional and national Native economic development-focused organizations that promote information sharing and collective advocacy can elevate the profile of tribal businesses and economic development entities throughout the country.
- Enhanced coordination with other tribes, nearby non-Native communities, and state and regional entities can allow tribal communities of all sizes to develop economies of scale and the technical and financial resources to develop mutually beneficial projects.



CONSULTING

What Investors, CDFIs and Other Potential Partners Need to Know

- New federal funding, increased tribal capacity to plan projects, and the growing sophistication of Native CDFIs and other Native actors accessing capital have enhanced opportunities for community economic development in Indian Country.
- Native communities have developable projects in various stages of planning, approvals, and obtaining funding. Opportunities lie in the sectors of natural resources extraction, manufacturing, construction, hospitality, and public sector projects such as health facilities and community centers.
- Native CDFIs and other financial entities serving Indian Country are searching for ways to meet growing demand for credit and capital, demand that will continue to increase as Native economies and tribal capacities grow.
- To best support the community economic development aims of Native communities, it is essential to be aware of the historic and current challenges that have prevented them from accessing capital.



• NOVOGRADAC Getting Native NMTC Deals Done

What Investors, CDFIs and Other Potential Partners Need to Know DATA

The need for more and better data underlies many limitations to community economic development in Indian Country.

- There are **glaring gaps in the available data** needed for community economic development in Native communities; a lack of relevant or accurate data being collected AND restricted access to existing data.
- Data describing Native communities are necessary for lenders and investors to assess the opportunities and risks of bringing their capital to these areas. The lack of such data hinders the attraction of capital to Indian Country.
- Non-tribal entities should incorporate the principles of data sovereignty—the right of indigenous people to govern the collection, ownership, and application of their own data—into their processes.
- Tribes and Native communities seeking to promote economic development using private sector capital must balance their interest in solely owning tribal financial and other data with the need to provide investors with the information necessary to make investment-related decisions.



What Investors, CDFIs and Other Potential Partners Need to Know DATA IMPROVEMENT

Several tribes, Native organizations, and local, state, and federal agencies are actively working to improve existing data sources and create new ones.

- Native communities are more actively participating in the design and monitoring stages of data collection projects within their lands.
- Native communities and organizations are developing partnerships with other tribal and nontribal organizations at state, regional, and national levels, including the Washington State
 Department of Health's Data Sharing Agreement, University of Arizona's Native Nations Institute, National Institute of Justice's Tribal Researcher Capacity Building Program, and Economic
 Development Administration's University Center program.
- The Center for Indian Country Development (CICD) launched an effort to expand the evaluation, analysis, and visualization of existing data to more appropriately capture the employment and labor force participation rates of individuals who self-identify as AIAN.



NOVOGRADAC
 Getting Native NMTC Deals Done

What Investors, CDFIs and Other Potential Partners Need to Know CULTURAL VALUES AND HISTORY

- Understanding and respecting cultural values is essential for community economic development in Indian Country.
- While tribal governments work towards economic growth, they are also focused on preserving tribal culture, identity, sovereignty, population, and land, creating a unique balance of priorities that is distinct from other rural communities.
- This cultural lens can explain some of the economic decisions made by tribal governments.
 - For example, many tribes might make an active choice to avoid developing or exploiting their natural resources (e.g., minerals, water, or forests) for economic gain if the land or resources hold cultural or spiritual significance.



What Investors, CDFIs and Other Potential Partners Can Do

- When surveyed, Native American nonprofit leaders want funders and foundations to conduct background research before establishing relationships, so that connections are cultivated based on an understanding of the specific community.
- Outreach to tribes needs to be consistent and thorough while acknowledging the wide range of perspectives, unique experiences, and complexities of each tribe and community.
- Pursuing cultural understanding and respect will facilitate successful investment opportunities and new partnerships that build and strengthen economically sustainable communities.



What Investors, CDFIs and Other Potential Partners Need to Know LEVELING THE PLAYING FIELD

- Many Native organizations argue that the issue of community economic development in Native lands is now less dependent on capacity-building than on adequate and equitable access to capital.
- These organizations advocate for leveling the playing field by:
 - developing grant and financing guidelines that incorporate the unique circumstances of Native communities into selection criteria;
 - establishing tribal and Native set-asides to ensure tribal participation in certain federal programs; and
 - providing greater access to capital for local lenders, including Native CDFIs, that can tailor lending practices to meet the specific needs and opportunities within tribal communities.



Technical Workshops and Individual Training Sessions/Technical Assistance

Direct technical assistance was provided to 6 Native organizations interested in utilizing NMTCs (equal division between CDE and sponsor/QALICB roles).

Two technical workshops were also provided to representatives of Native organizations interested in learning more about the NMTC Program.

Technical Workshop 1 (Sep 2022): Introduction to the NMTC Program

 Topics included types of projects that are eligible for NMTC financing, how NMTC financing is structured, the roles of the various participants in an NMTC transaction, and ways the NMTC program can be used to invest in NMTC Native Areas

Technical Workshop 2 (Feb 2023): How to Access and Use NMTCs for Community and Economic Development

 Topics included the NMTC application process, the development of an NMTC business plan, technical information necessary to be competitive, and the compliance-related responsibilities associated with receiving an NMTC Allocation



• NOVOGRADAC Getting Native NMTC Deals Done

Self-Assessment Guide

Created to help Native entities determine how they can best take advantage of the NMTC program (e.g., to determine which role, if any, may be appropriate for them)

Provides overview of NMTC program roles Outlines NMTC application/ allocation process Includes questions designed to help Native organizations assess their capacity to apply for an allocation

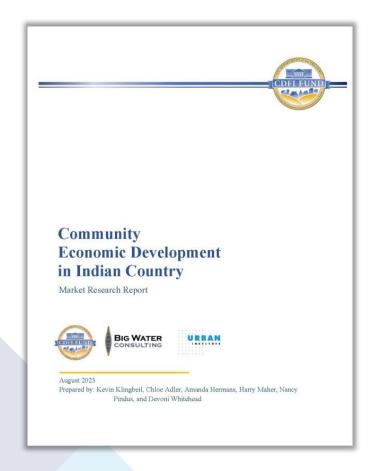


BIG WATER CONSULTING

Retting Native NMTC Deals Done

www.novoco.com | www.newmarketscredits.com

NMTC Program Native Initiative Reports and Other Materials



AVAILABLE PROJECT MATERIALS:

- 1. Community Economic Development in Indian Country: Market Research Report
- 2. NMTC Technical Workshop Training Materials
- **3.** Self-Assessment Guide for Native Organizations
- 4. New Markets Tax Credits in Native Areas: Selected Case Studies and Best Practices

Visit the following CDFI Fund web page to download the published materials: <u>https://www.cdfifund.gov/programs-training/training-ta/nmtc-program-native-initiative</u>





The CDFI Fund's New Markets Tax Credit Program Native Initiative

Prepared By: Chloe Adler and Kevin Klingbeil, Big Water Consulting; Nancy Pindus, Urban Institute; and Karen Williams, Indigenous Development Partners



• NOVOGRADAC Getting Native NMTC Deals Done

New Markets Tax Credits

New Markets Tax Credits (NMTC) is a federal program that provides tax credits to investors who place capital in Community Development Entities, when that capital is invested in qualifying active low-income community businesses.

The NMTC Program was authorized under the Community Renewal and Tax Relief Act of 2000. Most recently, the Taxpayer Certainty and Disaster Tax Relief Act of 2020 provided \$5 billion in NMTC allocation authority for calendar years 2021 through 2025.

 In the 18 application rounds to date, the CDFI Fund has made 1,456 allocation awards totaling \$71 billion in tax credit authority.



• NOVOGRADAC Getting Native NMTC Deals Done

NMTC Activity in Native Areas

This Native Initiative is part of the CDFI Fund's strategy to improve access to capital in NMTC Native Areas:



Since inception, the NMTC program has generated more than \$66 billion of investments in low-income communities.



A NOVOGRADAC Getting Native NMTC Deals Done

www.novoco.com | www.newmarketscredits.com

Totals and Trends

- Since 2017, there have been an average of 12 projects a year and \$144 million in NMTC investment each year in AIANNH lands.
- NMTC investment by year follows a similar pattern, peaking in 2011 at \$267.9 million.
- This peak was not driven by a few outsized projects, but rather reflects an increase in both the amount of allocation deployed and the number of projects financed using NMTCs.



Goals of CDFI Fund NMTC Native Initiative

Goals of the NMTC Native Initiative include:

Improving delivery of NMTC capital to Native Areas

Increasing participation of Native-owned/managed organizations in the NMTC program, through workshops and technical assistance Sharing findings, recommendations, and best practices with NMTC industry participants, Native-serving organizations, and other stakeholders



BIG WATER CONSULTING



Findings, Best Practices, and Recommendations on NMTC Investments in Native Areas

These were derived from

- An online survey and interviews with participants in past NMTC investments in NMTC Native Areas,
- Comments in workshops, and
- Discussions in individual technical assistance meetings.





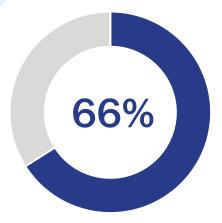
Methodology

- The research team developed a list of NMTC projects that would illustrate varied, successful, and replicable approaches with specific, on-the-ground examples.
- We worked closely with the CDFI Fund to curate a list of nine representative projects. The team conducted interviews with one Community Development Entity (CDE) for each project, and with Qualified Active Low-Income Community Businesses (QALICBs) for several projects.
- Surveys were a precursor to the interview.

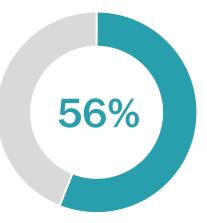


• NOVOGRADAC Getting Native NMTC Deals Done

Survey Findings



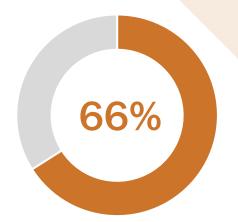
Two-thirds of responding CDEs had over 10 years of experience lending/ investing in Indian Country prior to the transaction



More than half of these CDEs stated that they encountered tribal, cultural, or legal matters that had to be addressed as part of the project process

About one fifth of CDEs had a pre-existing relationship with the tribe or project sponsor involved in the case project

22%



Two-thirds of responding CDEs would request future allocations to finance other NMTC projects in Native Areas based on their experience with the case project



BIG WATER

Recommendations and Best Practices for NMTC Investments in Native Areas

RECOMMENDATIONS

Policy or Programmatic Approaches for:

- Congress
- CDFI Fund
- Tribes and Native Governing Organizations
- Native CDFIs, CDEs, and potential CDEs
- Native-serving Funders
- Non-Native Tax Credit Investors and Lenders

BEST PRACTICES

Specific Actions Targeted to Improve Access to and Delivery of NMTC Investments by:

- Tribes and Native Governing Organizations
- Native CDFIs and CDEs
- Native-Serving Funders
- Non-Native Tax Credit Investors and Lenders
- Sponsors and owners of Native-serving projects or businesses



BIG WATER CONSULTING

Recommendations for Congress and IRS

FINDING: Several industry participants and Native organizations suggested program improvements for NMTC and other programs, whose implementation would require congressional action to change existing statutes and/or changes to IRS regulations or tax policy:

- Clarify that Native-chartered and Tribally-owned businesses, including portions-of-thebusiness of a tribal government, are eligible NMTC borrowers (QALICBs)
- Consider whether tribally owned businesses should be excluded as a related party when a CDE is controlled by the same tribe



• NOVOGRADAC Getting Native NMTC Deals Done

Recommendations for Congress and IRS

FINDING: Several industry participants and Native organizations suggested program improvements for NMTC and other programs, whose implementation would require congressional action to change existing statutes and/or changes to IRS regulations or tax policy:

(continued)

- If necessary under the statute, allow BIA-insured loan proceeds and other insured and loaned funds from federal programs to be used as NMTC leverage loans, so long as proceeds are ultimately delivered to an eligible Native borrower or an eligible activity on Native land Consider whether tribally owned businesses should be excluded as a related party when a CDE is controlled by the same tribe
- Some participants requested that Congress consider dedicating some NMTC allocation authority to be set aside for Native Areas, CDEs, businesses, or projects. This is not within the report authors' scope to recommend for or against.

OVOGRADAC Getting Native NMTC Deals Done

Recommendations for the CDFI Fund

FINDING: There is a perception that the conditions, challenges, and benefits of NMTC financing in Native Areas are generally not well understood, including by **NMTC Allocation Application reviewers**

- Include persons with Native Area lending experience in the pool of NMTC Allocation **Application reviewers**
- Provide training to reviewers specifically addressing Native Areas
- Consider qualitative and catalytic effects, such as development made possible by an infrastructure project, and cultural benefits such as those that result from museums or preservation of sacred sites, as community outcomes for Native Areas and Native-serving projects in NMTC Allocation Application scoring



Recommendations for the CDFI Fund (cont'd)

FINDING: Sources of capital unique to Native Areas are frequently governmental. Differences in program regulations and the incompatibility of some sources with NMTCs might be overcome by greater collaboration among agencies.

- Initiate more Native-focused collaboration with other federal funding and guarantee agencies to improve program compatibility and unify regulatory requirements
- Fund and/or participate in more training for tribes and Native organizations about economic and community development planning, funding, and implementation. For Native organizations that do not have this expertise or formal economic and community development plans, NMTCs are more difficult to access.



NOVOGRADAC Getting Native NMTC Deals Done

The Market Research Report identified that historical lack of access to private entrepreneurial capital has, for some tribes, resulted in governance structures and policies that present challenges for non-Native lenders and investors, including tax credit investors as well as non-Native enterprises (e.g., manufacturers, retailers, and other private employers).



BIG WATER



Steps taken by some tribes to address this include:

- Establishing a strategic plan for economic and community development that includes key priorities and reflects/fosters political agreement about policies related to
 - limited waivers of sovereign immunity for third-party debt,
 - tribal employment, and
 - access to land through leases and financing through leasehold mortgages.
- Creating an economic development entity able to implement long-term strategies, even when political changes occur in tribal governments.
- Using HEARTH Act authorization for locally-approved leases that may be encumbered by leasehold mortgages.



NOVOGRADAC Getting Native NMTC Deals Done

FINDING: Economic development depends on available land and infrastructure suitable for the proposed use, capital, and a ready and trained workforce. Many Native Areas have insufficient infrastructure to attract desired employers.

- Infrastructure Develop policies regarding necessary infrastructure investments, including how they will be paid for (e.g., by tribal investments or employer investments that can be reimbursed by systems development charges on future developments).
- Workforce Create collaborative relationships between workforce training and economic development partners to ensure local residents are able to access jobs created through the strategic plan.



• NOVOGRADAC Getting Native NMTC Deals Done

FINDING: Some tribes describe general alignment with the strategic plan as important to success. Government elements include spending, land availability through leasing, workforce, and other planning or regulatory elements of government.

• To do this, they create and implement clear laws or regulations to provide all new businesses with roadmaps, standards, and timelines for approvals of access to land, building permits, funding, and other development tools.



NOVOGRADAC Getting Native NMTC Deals Done

Recommendations for Non-Native Lenders and Investors

FINDING: Investors and lenders should build cultural competency and relationships in each tribe or Native community. Each Native government or community is an individual cultural and political entity. Tribes are sovereign nations embedded in the United States, each with its own law and governance. While some issues are common to most Native Areas, others are certainly not homogenous.

- Develop institutional cultural competency with Native experts in your institution and in the outside counsel you engage
- Develop reasonable and respectful expectations regarding tribal approval of projects and non-Native involvement, leasing of land via BIA approval or tribal HEARTH Act authority, and sovereignty issues such as limited waivers of sovereign immunity.



NOVOGRADAC Getting Native NMTC Deals Done BIG WATER

Recommendations for Non-Native Lenders and Investors

FINDING: Investors and lenders should build cultural competency and relationships in each tribe or Native community. Each Native government or community is an individual cultural and political entity. Tribes are sovereign nations embedded in the United States, each with its own law and governance. While some issues are common to most Native Areas, others are certainly not homogenous.

(continued)

- Investor or lender representatives should be knowledgeable about and aware of institutionalized practices that can be discussed early in a relationship.
- Be clear about investor and lender needs and expectations while recognizing that Native counterparties may have different motivations and constraints than non-Native parties.



• NOVOGRADAC Getting Native NMTC Deals Done

FINDING: Most Native-controlled CDFIs and CDEs lend relatively small amounts and have relatively smaller portfolios, compared to successful NMTC applicants.

NMTC transactions are generally \$5 million or more because smaller transactions are generally not cost-effective. To be competitive, an allocation applicant must have a track record demonstrating the ability to deploy at least \$15 million in financing in 1 – 5 years.

Scale is a challenge for many Native-controlled CDFIs/CDEs seeking an allocation.



NOVOGRADAC Getting Native NMTC Deals Done

A solution is to use an incremental approach to building scale, through several different roles and strategies:

- Secondary CDE
- Direct, source, or leverage Lender
- Participation in the loan of another lender
- Native expert assistance for non-Native CDEs and lenders/investors





The Secondary CDE Role

- A Secondary CDE is a CDE that does not have its own allocation.
- It receives a capital deployment from an Allocatee CDE and redeploys that capital to a NMTC qualified borrower through a qualified transaction.
- Deploying an NMTC investment builds the Secondary CDE's track record and experience, while providing Native competency for the Allocatee CDE.
- Fees are negotiated between the two CDEs.





Best Practices, Secondary CDE: The Non-Native CDE

- Non-Native and Native CDEs with allocation should consider committing to a percentage of your award being deployed through Native Secondary CDEs. This innovative activity will not add points, but it may increase your award. The local Native Secondary CDE may also provide local, technical, or cultural knowledge that the allocatee CDE may not have.
- Seek out Native CDEs affiliated with Native Area projects in your pipeline.
- Negotiate this potential relationship and do any necessary underwriting of the CDE in advance. Discuss this goal with your investors.



• NOVOGRADAC Getting Native NMTC Deals Done

Best Practices, Secondary CDE: The Native CDE

- Seek out CDEs that invest in Native Areas, ask to be considered as a Secondary CDE.
- Introduce yourself to investors and make the same request.
- Identify Native Area projects in your Service Area and ask the Native sponsors to request that you be used as a Secondary CDE when they are identifying CDE partners.



Leverage Lender

• Makes a loan to Investment Fund, has a pledge of its partnership interest in CDE as security, no direct property security, subject to 7-year standstill.

Source Lender

 Makes a loan to Sponsor; Sponsor uses proceeds to make Leverage Loan; receives an assignment of Sponsor's loan documents; may receive other security or guarantees.

Direct Lender

- Makes a loan to Sponsor secured by trust deed or leasehold mortgage on the property or other assets.
- Sponsor uses proceeds to make Leverage Loan.



BIG WATER CONSULTING

PARTICIPATING LENDER

A CDFI, CDE, or potential CDE desiring to build track record and experience but that does not have large enough lending limits to be a sole leverage, source, or direct lender may participate in the loan made by another lender or join as a member of a lender group.



BIG WATER

Recommendations and Best Practices Summary

All participants should work together to standardize lending practices for Native Areas, while recognizing that each Native government's sovereignty and culture will mean some differences will exist.

Standardization of the following will help streamline access to capital:

- NMTC provisions in leases including leasehold mortgage provisions,
- use of HEARTH Act leasing authority when appropriate for a particular tribe,
- established practices for project approval and use of limited waivers of sovereign immunity



• NOVOGRADAC Getting Native NMTC Deals Done

Recommendations and Best Practices Summary (Cont'd)

Cultural and legal competency are prerequisites to successful non-Native lending and investment in Native Areas.

CDEs, Lenders, and Investors desiring to bring capital to Native Areas should:

- work with knowledgeable partners to institutionalize expectations, standards, and requirements, while recognizing that some requirements will be negotiated with individual tribes whose specific governance practices must be respected
- use competent outside counsel to manage Indian Law issues.
- include internal Native Area lending expertise that can be called upon by any lender or investor representative working with Native sponsors.



NOVOGRADAC Getting Native NMTC Deals Done

Recommendations and Best Practices Summary (Cont'd)

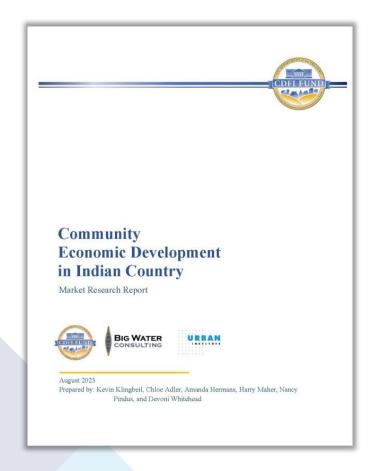
Lack of standardization and common understanding of NMTC funding structures among various federal funding agencies is a significant challenge that limits tribal and Native entities' optimization of applicable funding.

- Best practices include initiatives for regulatory standardization, cross-training, and listening sessions to identify opportunities for streamlining.
- The CDFI Fund has opportunities to make the allocation application process more relevant to the conditions frequently found in Native Areas. Making more capacity-building and skills training available would improve Native access to NMTCs.



NOVOGRADAC
 Getting Native NMTC Deals Done

NMTC Program Native Initiative Reports and Other Materials



AVAILABLE PROJECT MATERIALS:

- 1. Community Economic Development in Indian Country: Market Research Report
- 2. NMTC Technical Workshop Training Materials
- 3. Self-Assessment Guide for Native Organizations
- 4. New Markets Tax Credits in Native Areas: Selected Case Studies and Best Practices

Visit the following CDFI Fund web page to download the published materials: <u>https://www.cdfifund.gov/programs-training/training-ta/nmtc-program-native-initiative</u>



BIG WATER CONSULTING



CASE STUDIES

Circle Seafoods

400-foot mobile freeze-storage barge serving the Alaska wild salmon industry

(Southeast, Prince William Sound, Bristol Bay, Alaska; Aberdeen, Washington)

- Alaska Growth Capital: \$4 million QLICI
- CEI: \$11.5 million QLICI
- HRV: \$6.8 million QLICI
- Investor: USBank
- Total Project Cost: \$36 million
- Impacts:
 - Contractually pays top dollar to all fishers based on a rolling five-year industry pricing average (or \$1.45 in 2024)
 - Create 82 FTE based in the LIC of Aberdeen, Washington







GCI Aleutians

860 miles of subsea broadband fiber serving 4 LICs and 6 ANVSAs along Alaska's Aleutian region

(Unalaska, Akutan, King Cove, Sand Point, Chignik, Larsen Bay)

- Alaska Growth Capital: \$10 million QLICI
- Ecotrust: \$8.2 million QLICI
- Investor: USBank
- Total Project Cost: \$60 million
- Impacts:

Getting Native NMTC Deals Done

OVOGRADAC

- Broadband internet to 8,729+ permanent and seasonal residents as well as businesses, governments and nonprofit entities
- Rates similar to those paid by Anchorage residents







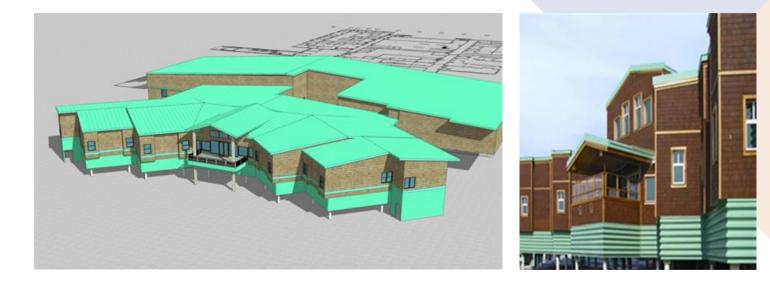
Maniilaq Elder Care

14,340 square foot elder care facility serving the Maniilaq Association region

(Kotzebue, Alaska)

- Alaska Growth Capital: \$17.4 million QLICI
- Investor: New York Community Bank / Dudley Ventures
- Total Project Cost: \$19.2 million
- Impacts:
 - Fulfilled a critical area need for advanced elder care for up to 18 individuals from 12 ANVSAs
 - Included an innovative and award-winning traditional foods program







Citizen Potawatomi Nation Sovereign Pipe Technologies

- Heartland Renaissance Fund CDE \$7M allocation
- Wells Fargo tax credit investment
- Sponsor capital invested in

Citizen Potawatomi Community Development

Corporation (Native CDFI) (leverage lender)

 Equipment-only deal made possible with replacement reserves and CPN's lease of completed building to QALICB, which sub-let building and leased equipment to sponsor.





Citizen Potawatomi Nation Sovereign Pipe Technologies

- Equipment financing for manufacturing plant
- 75 Quality, Accessible jobs in a 50% poverty, 37% MFI census tract
- First manufacturer to site in 700-acre industrial park designed for over 1,000 jobs to be brought by non-tribal businesses
- Job accessibility provided by local workforce training provider and CPN's workforce recruitment services.
- Key to strategic plan to diversify CPN economy, provide jobs for tribal members





Citizen Potawatomi Nation Sovereign Pipe Technologies





700-ACRE INDUSTRIAL PARK ON NATIVE AMERICAN TRUST LAND



IMMEDIATE RAIL CONNECTION TO THE UNION PACIFIC RAILROAD NETWORK VIA THE A-OK RAILROAD



UNIQUE OPPORTUNITIES FOR TOP QUALITY MANUFACTURING FACILITIES IN THE CENTRAL UNITED STATES



A NOVOGRADAC Getting Native NMTC Deals Done

Karuk Services Network

- Tribal Services in both Yreka and Happy Camp, CA
- Travois New Markets \$6.5 QLICI
- Investor: Capital One
- Total Project Cost \$6.8 million
- Impacts:
 - 4,800 sq ft Family Services Center
 - 11,400 sq ft Resident Services Center
 - 10,500 sq ft Clinic





NOVOGRADAC Getting Native NMTC Deals Done

USBank Small QLICI – Northern Fire Hospitality

- Pizza Ranch franchise Bemidji, MN
- USBank \$4 million QLICI → Travois New Markets → Northern Fire Hospitality
- Investor: USBank
- Source Lender: Native American Bank
- Total Project Cost \$4 million
- Impacts:
 - 18 FTEs
 - 8,300 sq ft
 - 100% Native owned





A NOVOGRADAC Getting Native NMTC Deals Done

Quinault / Chickasaw



Source: Quinault Indian Nation Early Head Start - Facebook

This project financed an approximately 30,000 sq. ft. building to house the Quinault Indian Nation's Early Head Start, a day care, and senior programs along with other tribal services. The Quinault Indian Nation is undertaking the challenge of moving its citizens in Taholah, Washington, to higher ground as the village is vulnerable to flooding and located in a tsunami zone. The children's programs and the senior programs were identified as serving the most vulnerable of the tribe's populations and the building also serves as an emergency shelter in case of earthquake and/or tsunami.

- \$11.55MM QEI; \$3.7MM in NMTC equity
- CDE Partner: Chickasaw Nation Community Development Endeavor, LLC



Colville / EcoTrust

This project financed the construction of a 48 beds, 34,000 sq. ft. substance abuse treatment center in Keller, Washington, on the reservation of the Confederated Tribes of the Colville Reservation. The project provides in-patient addiction treatment to

tribal members and features culturally sensitive therapies such as sweat lodges. It is purposefully located in a more remote portion of the reservation to allow patients the opportunity to recover without other nearby temptations.

- QEI \$16.5MM, \$5.3MM in NMTC equity
- CDE: Ecotrust CDE, LLC; Craft3
- Closed in December 2019



Source: New Markets Tax Credit Coalition



San Poil Treatment Center

- Inpatient substance abuse treatment facility in Keller, WA
- Ecotrust \$6.5 million QLICI
- Craft3 \$10 million QLICI
- Investor: USBank
- Total Project Cost \$20 million
- Impacts:
 - 48 beds
 - 22 FTEs
 - 33,800 sq ft





Nanakuli Commercial Center



Source: Google images

This project financed construction of a 14,275 sq. ft. full-scale, multi-disciplinary health clinic by Waianae Coast Comprehensive Health Center, a 501(c)(3) non-profit community owned and operated healthcare organization located on the island of O'ahu, Hawaii. Waianae Coast Comprehensive Health Center is a designated Federally Qualified Health Center.

- \$10.515MM in QEI; \$3.3MM in NMTC equity
- CDE: Punawai 'O Pu'uhonua, LLC
- Closed in August 2018



Pueblo Laguna

The Pueblo of Laguna serves less than 2,000 customers spread out over six different villages over 875 square miles in Laguna, New Mexico. This was the third phase of a project to rebuild the water and waste system throughout the Pueblo and co-locate the natural gas main lines with the water line to the Village of Encinal. The third phase projects provide approximately 50 homes with access to natural gas, 350 sewer connections and a new water main to provide water to the Valley System from the Village of Encinal.

- \$8MM in QEI; \$2.4MM in NMTC equity
- CDE: Finance New Mexico
- Closed in Sept 2013



Source: New Markets Tax Credit Coalition



Getting Native NMTC Deals Done

Pueblo of Laguna Utility Authority

- Wastewater lagoon upgrades serving all 6 villages of the Pueblo
- Travois New Markets \$7.3 million QLICI
- Investor: USBank
- Total Project Cost \$7.3 million
- Impacts:
 - Increase capacity by 60% over next 20 years
 - Increase firefighting readiness by 33%





NOVOGRADAC Getting Native NMTC Deals Done

NETWORKING QUESTIONS

NOVOGRADAC Getting Native NMTC Deals Done

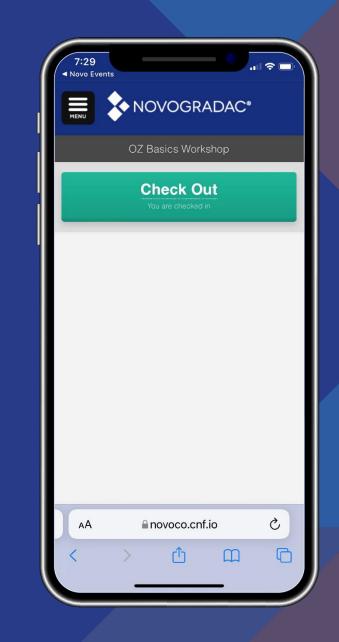
- **1.** What is your name, what organization do you work for, and where is it located?
- 2. Which of the following best describes your organization?
 - a. Native
 - b. Native-Serving Non-Native Organization
 - c. Non-Native Organization (i.e., no experience working with Native communities yet but interested in doing so)
- 3. What role does your organization play in economic development in rural or Native Areas, if any? Do you have any specific projects or programs to highlight?
- 4. What has been your role in NMTC projects and/or what role(s) are you interested in discussing?
 - a. QALICB/Sponsor—i.e. party developing/operating local business funded with NMTCs
 - b. Allocatee CDE
 - c. Secondary CDE
 - d. Lender (Participating, Leverage, Source, Direct)
 - e. Investor
 - f. Other (e.g., intermediary/consultant connecting investors and lenders with projects in Native Areas)
- 5. Do you have any specific potential NMTC projects or partnerships located in Native Areas that you would like to discuss?

NOVOGRADAC
 Getting Native NMTC Deals Done

Continuing Professional Education (CPE) Credit

REMINDER

CPAs, Check out now on the Novogradac Events App.



• NOVOGRADAC Getting Native NMTC Deals Done



NOVOGRADAC

Getting Native NMTC Deals Done

Michael Bland Travois michael@travois.com

Bob Crothers Citizen Potawatomi Community Development Corporation bcrothers@cpcdc.org

Drew Hammond U.S. Bancorp Impact Finance andrew.hammond@usbank.com

Joseph Lapilio Waianae Economic Development Council j.lapilio@thewedc.com

Nancy Pindus Urban Institute NPindus@urban.org Kevin Klingbeil Big Water Consulting kevin@bigwaterconsulting.net

Mary Miner Alaska Growth Capital mminer@alaskagrowth.com

Nicolo Pinoli Novogradac Nicolo.Pinoli@novoco.com

Karen Williams Consultant Karen@KarenMWilliams.onmicrosoft.com GETTING NATIVE NMTC DEALS DONE

NOVOGRADAC Getting Native NMTC Deals Done